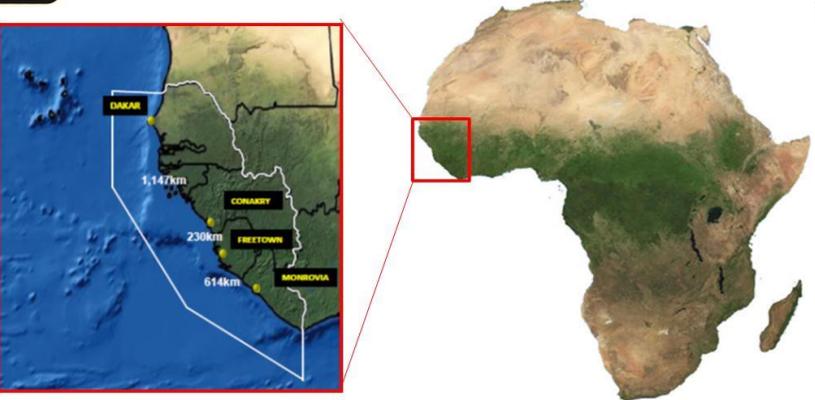




# Operation United Assistance



## Monrovia, Liberia 2014-2015

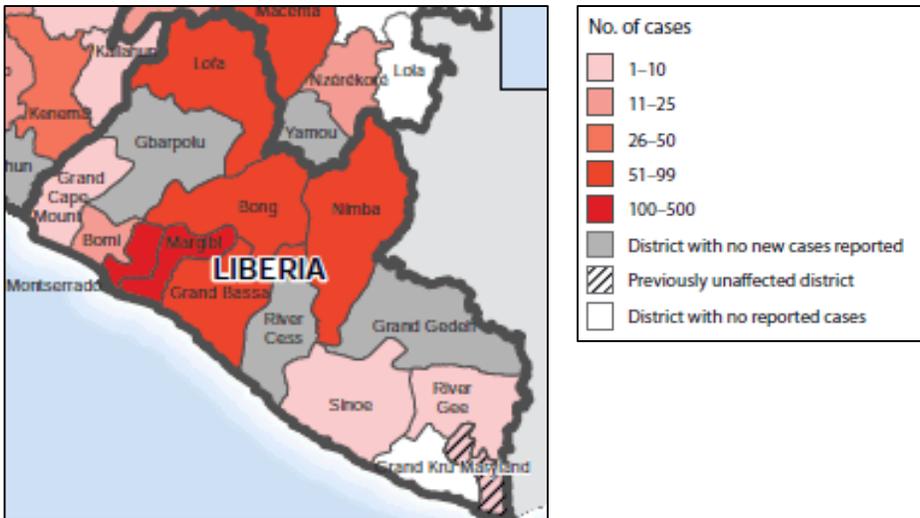
Overall Classification of the Brief is: Unclassified // For Official Use Only



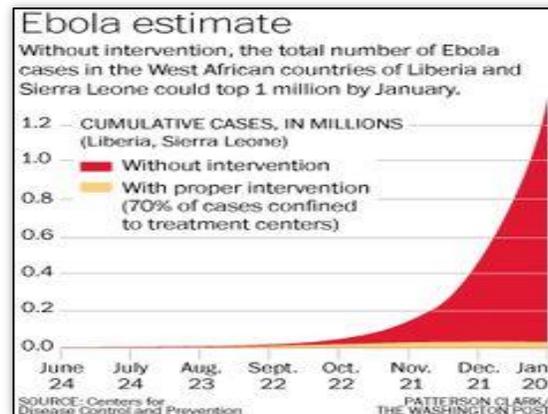




# Road to Ebola



Number of new cases of Ebola virus disease reported August 31–September 20, 2014



Washington Post, 26 September 2014

**16 SEP** – POTUS announces the US will deploy 3000 troops to support the Ebola effort

**26 SEP** - SECDEF approves mission – 101st Airborne (Assault) designated for the mission – **initial planning factor - prepare for 10,000 EVD cases**

**30 SEP-1 OCT** – Fort Campbell HA/DR Academics Seminar/ LNOs at USARAF

**04 OCT**– ADVON deploys to Monrovia, Liberia

**19 OCT** – Command Group deploys to Monrovia and conducts LS/RS w/ USARAF.

**25 OCT** – JFC-UA TOA



# Road to Ebola



Number of new cases of Ebola disease reported August 20, 2014

So how do you prepare?

16 SEP – POTUS announces the US will deploy 200 troops to support the Ebola mission

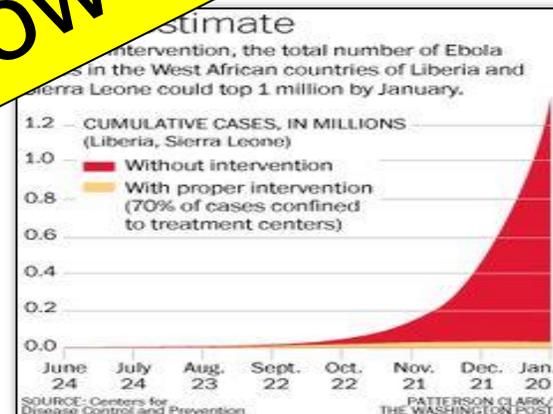
23 SEP – JCF approves mission US Airborne (Assault) designated to support the mission – initial planning factor - prepare for 10,000 EVD cases

30 SEP-1 OCT – Fort Campbell HA/DR Academics Seminar/ LNOs at USARAF

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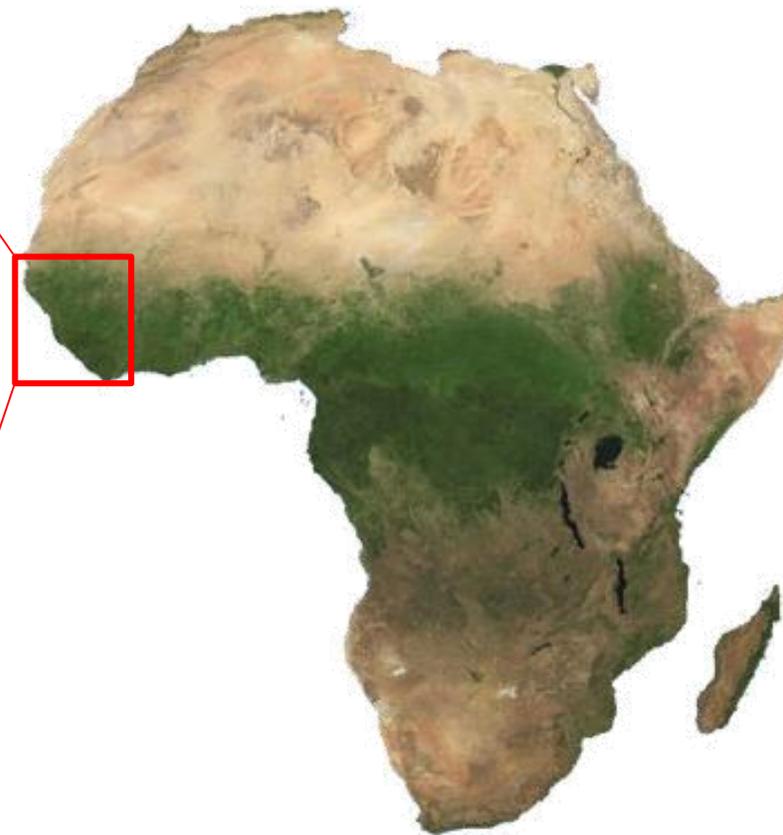


Washington Post, 26 September 2014



# JFC-UA Area of Responsibility

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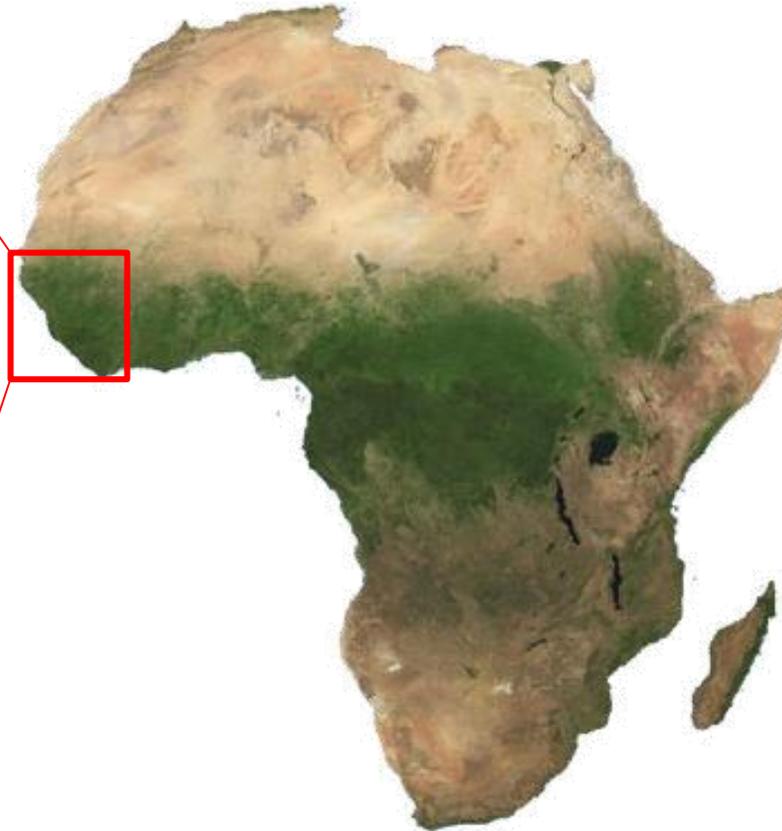
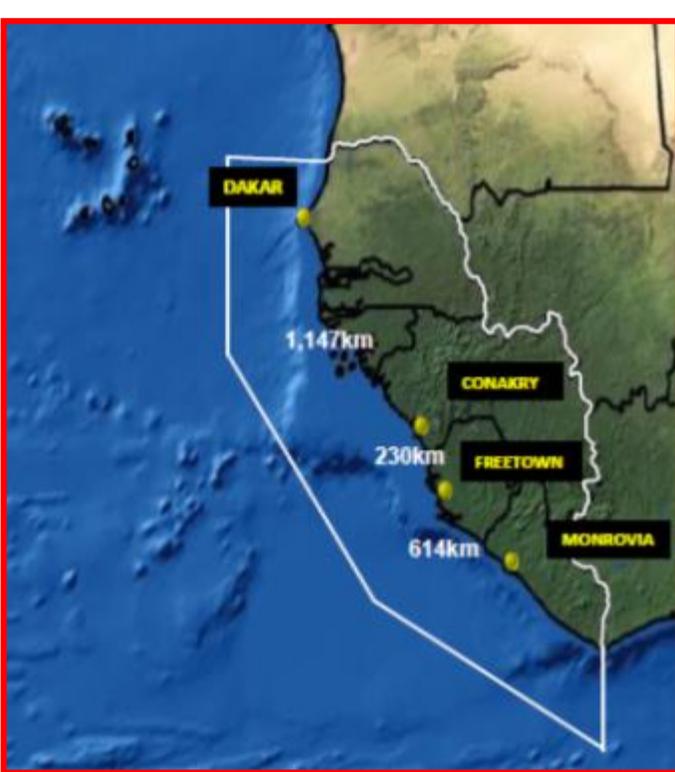




# JFC-UA

## Area of Responsibility

UNCLASSIFIED UNCLASSIFIED USE ONLY//



- Warn-torn nation
- Extreme poverty
- Low education level
- Religion (superstition)
- Primitive infrastructure
- Weather
- Diseases (other than Ebola!)
- Powerful private companies
- International organizations
- Government corruption



# JFC-UA Overview

Closest operational and legal parallel:  
2010 DoD deployment in response to Haiti earthquake



Operation Unified Response  
Haiti, 2010



Operation United Assistance  
Liberia, 2014-2015



# JFC-UA Mission and Intent

**Mission:** JFC-UA supports the United States Agency of International Development (USAID) in Liberia to assist the U.S Government's Foreign Humanitarian Assistance / Disaster Relief (FHA/DR) efforts to contain the Ebola Virus Disease (EVD) IOT prevent EVD from spreading outside of the region, alleviate human suffering, and promote internal and regional stability. O/O transition the Joint Force Command (JFC) to designated entities.

**Purpose:** The purpose of this operation is to support the USG's EVD response effort to increase the ability and capacity of the Government of Liberia (GoL) to educate and care for their citizens and create conditions for the GoL and other stakeholders to assume responsibility for a sustainable EVD response.

**Key Tasks:**

- Enforce force health protection measures to prevent US personnel in Liberia from becoming exposed to EVD and other infectious diseases.
- Train sufficient Health Care Workers to operate Ebola Treatment Units.
- Provide oversight of construction and resupply of up to 19 Ebola Treatment Units.
- Operate Army Labs to conduct blood sample testing to reduce testing result times of EVD samples.
- **Transition support activities to designated entities and redeploy.**

**Endstate:** Conditions are set for USG agencies, host nation, or international organizations to manage Liberian EVD response and to transition all support activities to designated entities.



# JFC-UA

## Sampling of Legal Issues

UNCLASSIFIED UNCLASSIFIED USE ONLY//



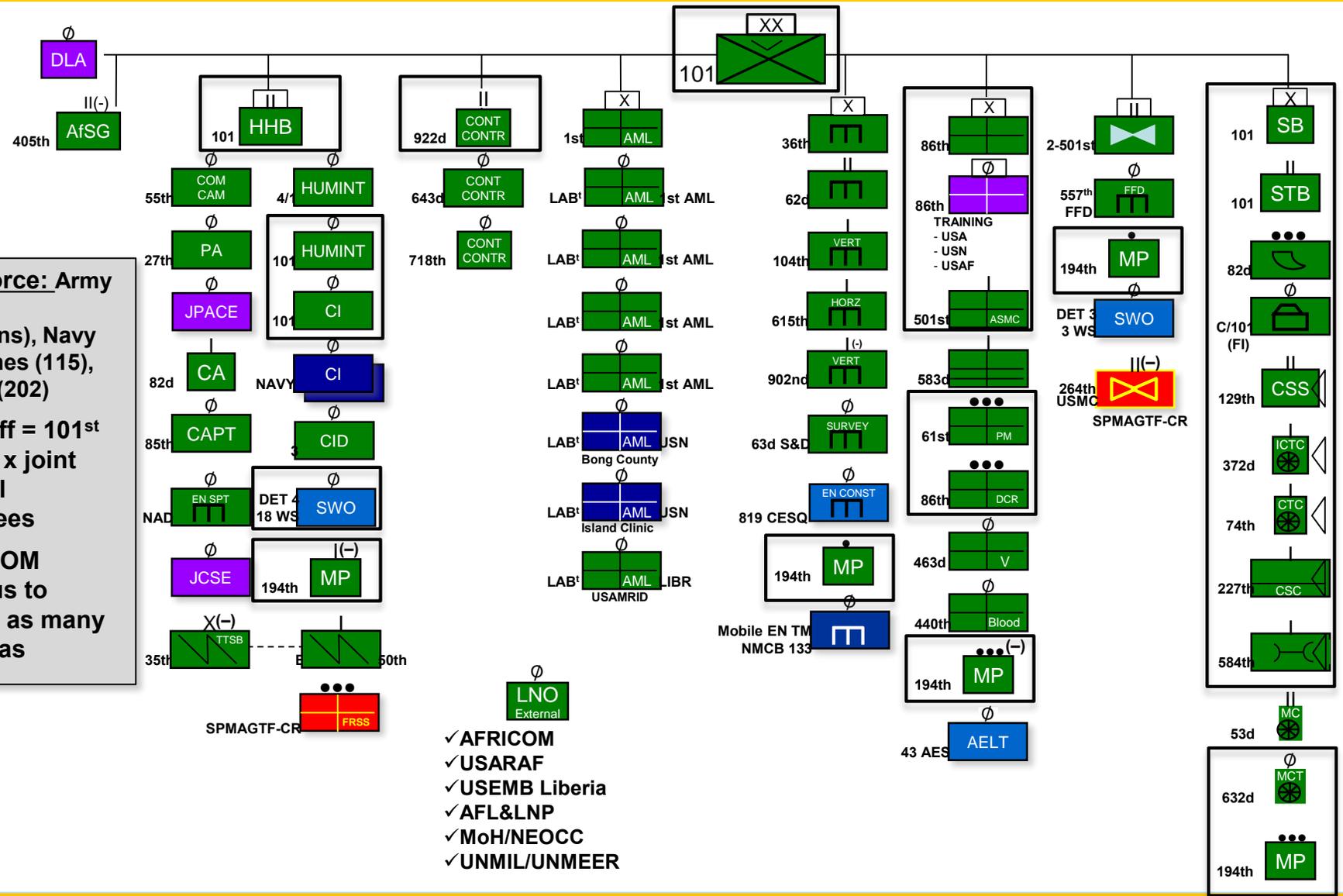
- Authority for mission
- ROE and Weapons
- Flight clearances
  - NATO SOFA
  - Ebola Concerns
- Land Use
  - Leases
- Soldier Discipline
  - GO 1 and other ad hoc documents
  - TDS, PTMM, Jurisdiction
- Property Disposition
- Claims



# Task Organization

Peak personnel in theater = ~2,549

- **Joint Force: Army** (from 16 installations), Navy (82), Marines (115), Air Force (202)
- JFC Staff = 101<sup>st</sup> staff w/ 7 x joint individual augmentees
- FORSCOM allowed us to deployed as many HS units as possible

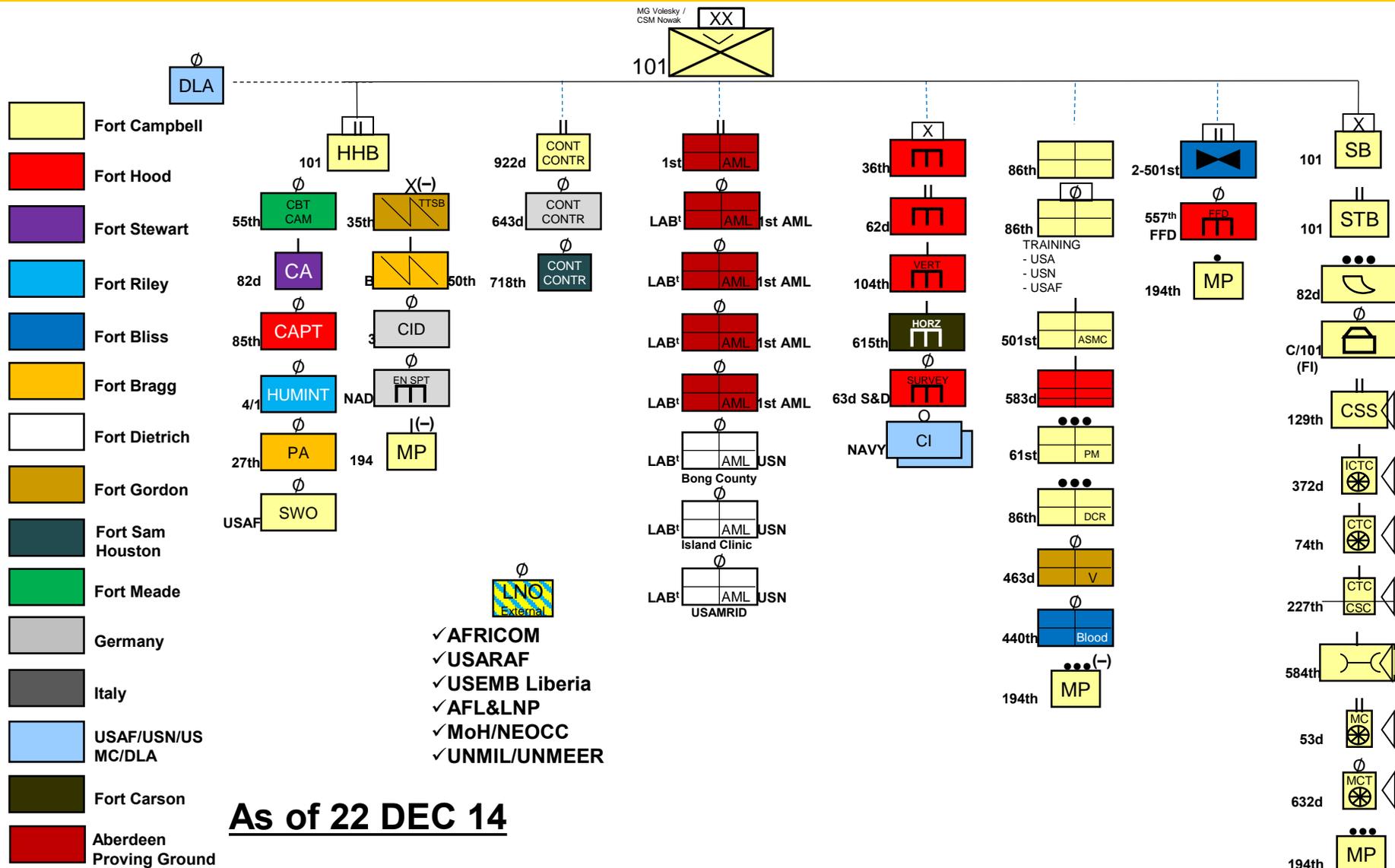


- ✓ AFRICOM
- ✓ USARAF
- ✓ USEMB Liberia
- ✓ AFL&LNP
- ✓ MoH/NEOCC
- ✓ UNMIL/UNMEER



# Task Org by Home Station

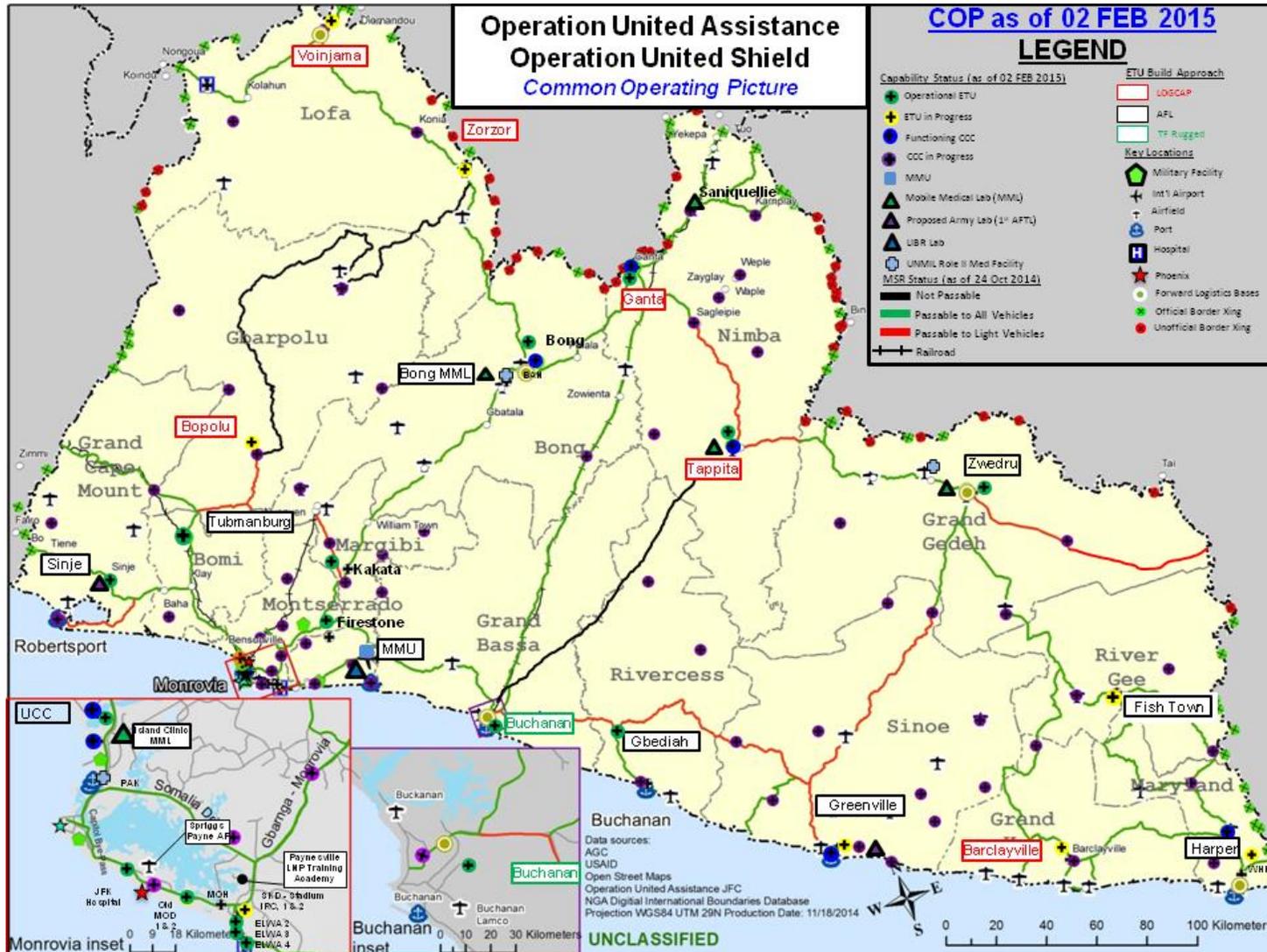
Peak personnel in theater = ~2,549



As of 22 DEC 14



# JFC-UA Overview



(JFC-UA Common Operating Picture – as of 2 FEB '15)



# JFC-UA Overview

## Composition of Force:

- Peak of 2,549 JFC personnel in theater.
- Army (2,150 from 16 installations), Air Force (202), Marines (115), Navy (82).
- JFC Staff – 101st staff with 7 joint individual augmentees.
- Non-JFC personnel in-theater:
  - Operation Onward Liberty (preexisting mission to train Armed Forces of Liberia).
  - United States Agency for International Development (USAID) (Lead Federal Agency).
  - United States Public Health Service (USPHS).
  - Center for Disease Control (CDC).
  - Defense Threat Reduction Agency (DTRA).
  - Defense Logistics Agency (DLA).
  - Contingency contracting personnel.

## Controlled Monitoring:

- 29 OCT 2014: SECDEF Memo orders Service Secretaries to submit plan for controlled monitoring.
- 07 NOV 2014: CJCSI 4220.01 requires all military members deployed to an Ebola Outbreak Area to undergo 21 days of post-deployment controlled monitoring (updated 19 DEC 2014 by CJCSI 42201.01A).

## JFC-UA Firsts:

- First Joint Force Command established in West Africa.
- First large-scale DoD deployment in response to a disease.
- First time 101st Airborne colors have been in Africa.
- First large-scale controlled monitoring of redeploying DoD personnel.



# Unity Of Effort





# Legal Asset Management



SJA  
COL Susan Arnold



DSJA  
MAJ Halverson



NCOIC  
SFC Buck



BJA  
MAJ Petty



BJA  
MAJ Bochat

## Fiscal Law



MAJ Halverson



CPT Osterhage

## OP/ADLAW



CPT Hockenberry



CPT Maigret



SSG Murdock

## M. Justice



CPT Maigret



CPT Harrison



CPT Resposo



CPT Hockenberry

## Legal Ass.



CPT Osterhage



SPC Garrett



SPC Greene

## Claims



MAJ Bochat



CPT Hockenberry



CPT Harrison



SFC Buck



# Typical Bridge and Rainy Season Road



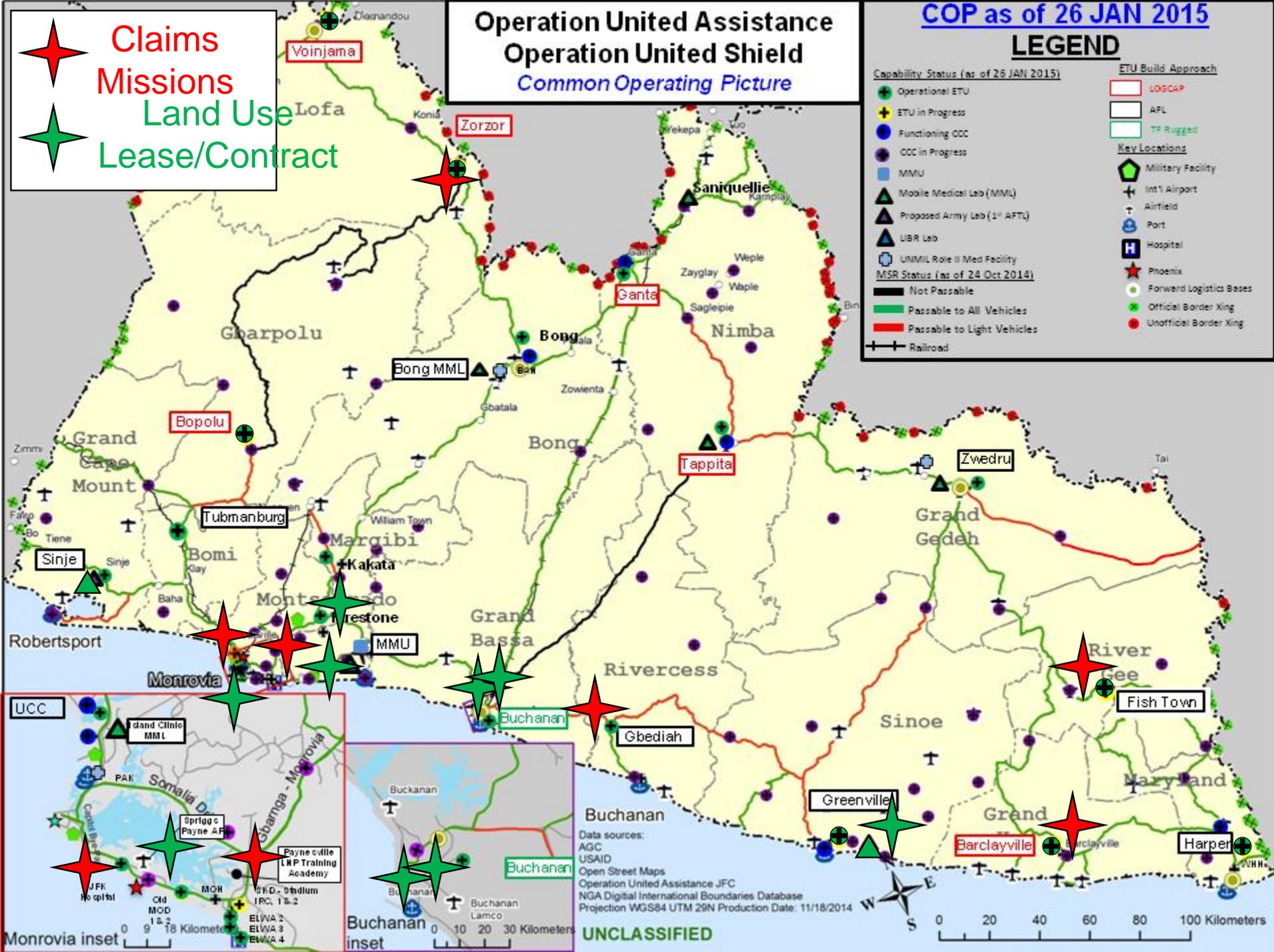
★ Claims  
★ Missions  
★ Land Use  
★ Lease/Contract

**Operation United Assistance**  
**Operation United Shield**  
*Common Operating Picture*

COP as of 26 JAN 2015

**LEGEND**

- |  |  |   |                         |
|--|--|---|-------------------------|
| <u>Capability Status (as of 26 JAN 2015)</u>   |  | <u>ETU Build Approach</u>   |                         |
| <span style="color: green;">●</span>   | Operational ETU                          | <span style="border: 1px solid red; display: inline-block; width: 15px; height: 10px;"></span>    | LOGCAP                  |
| <span style="color: yellow;">+</span>  | ETU in Progress                          | <span style="border: 1px solid black; display: inline-block; width: 15px; height: 10px;"></span>  | AFL                     |
| <span style="color: blue;">●</span>  | Functioning OCC                          | <span style="border: 1px dashed green; display: inline-block; width: 15px; height: 10px;"></span> | TF Rugged               |
| <span style="color: purple;">●</span>  | OCC in Progress                          | <u>Key Locations</u>  |                         |
| <span style="color: blue;">■</span>  | MMU                                      | <span style="border: 1px solid green; padding: 2px;"> </span>                                     | Military Facility       |
| <span style="color: green;">▲</span>   | Mobile Medical Lab (MML)                 | <span style="color: black;">✈</span>  | Int'l Airport           |
| <span style="color: black;">▲</span>   | Proposed Army Lab (1 <sup>st</sup> APTL) | <span style="color: black;">✈</span>  | Airfield                |
| <span style="color: blue;">▲</span>  | LIBR Lab                                 | <span style="color: blue;">⚓</span>   | Port                    |
| <span style="color: blue;">⊕</span>  | UNMIL Role II Med Facility               | <span style="border: 1px solid black; padding: 2px;">H</span>                                     | Hospital                |
| <span style="color: black;">■</span>   | MSR Status (as of 24 Oct 2014)           | <span style="color: red;">★</span>  | Phoenix                 |
| <span style="border: 1px solid black; display: inline-block; width: 10px; height: 10px;"></span> | Not Passable                             | <span style="color: green;">●</span>  | Forward Logistics Bases |
| <span style="border-bottom: 1px solid green; display: inline-block; width: 20px;"></span>        | Passable to All Vehicles                 | <span style="color: red;">●</span>  | Official Border Xing    |
| <span style="border-bottom: 1px solid red; display: inline-block; width: 20px;"></span>          | Passable to Light Vehicles               | <span style="color: red;">●</span>  | Unofficial Border Xing  |
| <span style="color: black;">+</span>   | Railroad                                 |   |                         |

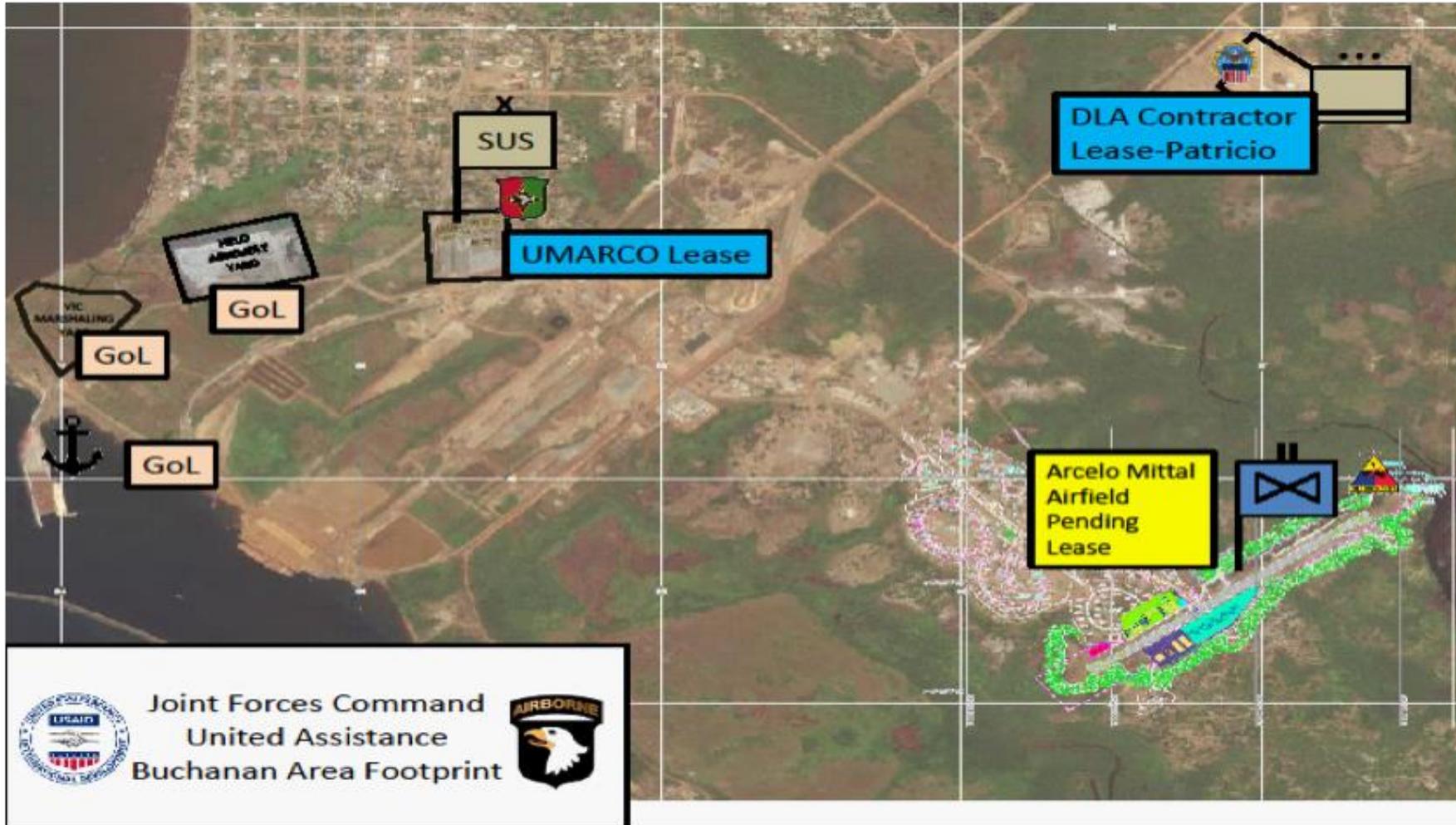


Data sources:  
 AGC  
 USAID  
 Open Street Maps  
 Operation United Assistance JFC  
 NGA Digital International Boundaries Database  
 Projection WGS84 UTM 29N Production Date: 11/18/2014

**UNCLASSIFIED**



# Fiscal / Contract Law



(OUA Related Properties in Buchanan Area Footprint – NOV '15)



# Operational / Administrative Law

## General Order Number One



DEPARTMENT OF DEFENSE  
HEADQUARTERS, JOINT FORCES COMMAND- UNITED ASSISTANCE  
MONROVIA, LIBERIA

JFC-UA-CG

6 November 2014

SUBJECT: Joint Force Command – United Assistance, General Order Number 1

## Tactical Directive

HEADQUARTERS  
JOINT FORCES COMMAND OPERATION UNITED ASSISTANCE  
MONROVIA, LIBERIA

CDR-JFC UA

12 November 2014

MEMORANDUM FOR All Joint Forces Command Personnel located in Liberia

SUBJECT: Tactical Directive

## Weapons Policy

HEADQUARTERS  
JOINT FORCES COMMAND – OPERATION UNITED ASSISTANCE  
MONROVIA, LIBERIA

CDR-JFC-UA

5 October 2014

MEMORANDUM FOR All Joint Forces Command Personnel

SUBJECT: Force Protection Policy – Initial Weapons Posture



# Claims





# Claims

## U.S. Navy Single Service Claims Responsibility:

- Claims mission supervised by U.S. Navy Claims Personnel – Regional Legal Services Office (RLSO), Europe, Africa, and Southwest Asia.
  - DoDi 5515.08, *Assignment of Claims Responsibility*, supplemented by DoD General Counsel Memorandum.
    - JFC Judge Advocates appointed as Navy Foreign Claims Commissions (FCC).
      - Navy RLSO appoints after concurrence from U.S. Army Claims Service.
        - JFC-UA was only standing FCC on continent of Africa.
      - Claims processed under Navy Regulations (JAG Manual, Chapter VIII).
  - Navy's regulations significantly less voluminous than Army's (AR 27-20 and DA PAM 27-162).



Department of Defense  
**Instruction**

NUMBER 5515.08  
November 11, 2006

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GC, DoD

**SUBJECT: Assignment of Claims Responsibility**

References: (a) DoD Directive 5515.8, "Single-Service Assignment of Responsibility for Processing of Claims" (June 9, 2006) (unclassified)



# JFC-UA Overview



(Completed Ebola Treatment Unit)



# Questions

